

City of Cooper City Comprehensive Plan

Chapter 7 Intergovernmental Coordination Element

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INTERGOVERNMENTAL COORDINATION ELEMENT

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CHAPTER 7

INTERGOVERNMENTAL COORDINATION ELEMENT

I. DATA REQUIREMENTS

A. Introduction

Chapter 163, Florida Statutes, mandates that each local government within the state of Florida adopt a comprehensive plan consistent with the requirements in Chapter 163 and the Florida Administrative Code (FAC). This new Intergovernmental Coordination Element has been prepared consistent with the requirements of Chapter 163 and Rule 9J-5, FAC and also addresses the issues identified in the Comprehensive Plan Evaluation and Appraisal Report prepared during 1998 and 1999.

The purpose of the Intergovernmental Coordination Element is to outline the mechanisms used to identify and resolve the conflicts that arise related to goals, objectives and development proposed in the comprehensive plan that may be incompatible with the plans of other governmental entities and to determine and respond to the needs for coordination of local governments, and regional and state agencies.

Cooper City was incorporated in 1959 and covers approximately 7 square miles. During the 1980's and 1990's, Cooper City experienced rapid residential and commercial development. For example, between 1980 and 1990 population grew at a rate of 110%. Since 1990, the rate of growth has been 32%. The future population projections developed for the City indicate a much slower but steady rate of growth through the year 2015. These projections assume the existing municipal boundary for the City.

Up to this point in time, the City's intergovernmental coordination efforts associated with the comprehensive plan focused mainly on issues related to rapid population growth and land development. With slower population growth projected and only 10% vacant land in the City, the focus of intergovernmental coordination during this current planning time frame is likely to be on issues related to the availability of public facilities and ensuring that land development is appropriate and compatible with the adjacent municipalities.

B. Planning Service Area and Planning Horizons

The planning service area for the Intergovernmental Coordination Element is the entire City of Cooper City and the adjacent local governments (area of concern).

The regulatory service area is the City of Cooper City. The Intergovernmental Coordination Element planning horizons are 2006 and 2015. Furthermore, this element includes a 2030 planning horizon for the potable water supply facility only, in accordance with 2005 statutory changes.

C. Inventory of Coordination Entities

Municipalities adjacent to the City of Cooper City include the Town of Davie to the north and the east; Pembroke Pines to the south; and the Town of Southwest Ranches to the west. Cooper City is not adjacent to the County line; therefore, the area of concern will address only Broward County. Exhibit 7-1 depicts the Cooper City municipal boundary and the adjacent municipalities. This section includes an inventory of all adjacent municipalities, school boards, other units of government providing services but not having regulatory authority over the use of land, independent special districts, water management districts, regional planning agencies, and state agencies with which the City coordinates. In addition, the inventory includes regional or state agencies with land use or environmental regulatory authority and authorities, independent special districts, and utility companies that provide services within the local jurisdiction.

For each agency inventoried below, additional data is provided to describe the existing coordination mechanisms, the subject of the coordination, the nature of the relationship and the office with primary responsibility for coordination within the City.

1. Adjacent Municipalities

- a. Unincorporated Broward County
- b. City of Pembroke Pines
- c. Town of Davie
- d. Town of Southwest Ranches

2. County Agencies

- a. Broward County Metropolitan Planning Organization
- b. Broward County School Board
- c. Broward County Department of Planning and Environmental Protection
- d. Broward County Board of County Commissioners
- e. Broward County Planning Council
- f. Broward County Parks and Recreation Division
- g. Broward County Traffic Engineering Division
- h. Broward County Emergency Management Division
- i. Broward County Office of Environmental Services (Water Management Division)
- j. Broward County Property Appraiser's Office

- k. Broward County Mass Transit Division
- l. Broward County Community Development
- m. Broward County Sheriff's Office

3. Regional Agencies

- a. South Florida Water Management District
- b. South Florida Regional Planning Council

4. State Agencies

- a. Florida Department of Economic Opportunity
- b. Florida Department of Environmental Protection
- c. Florida Department of Children and Families
- d. Florida Department of Transportation
- e. Florida Department of Agriculture and Consumer Services
- f. Florida Department of Health
- g. Florida Fish and Wildlife Conservation Commission
- h. Florida Department of State, Division of Historical Resources
- i. Florida Department of Business and Professional Regulation

5. Federal Agencies

- a. Army Corp of Engineers
- b. Federal Emergency Management Agency
- c. United States Postal Service
- d. United States Census Bureau

6. Utilities

- a. Bellsouth
- b. Florida Power and Light
- c. AT&T Broadband
- d. TECO Energy, Inc.
- e. Waste Management, Inc.

7. Special Districts

- a. Central Broward Water Control District
- b. South Broward Hospital District

D. Existing Coordination Mechanisms

For each entity that Cooper City coordinates with, this section includes a brief description of the existing coordination mechanism, the nature of the relationship and the Cooper City office with primary responsibility for coordination.

1. Adjacent Municipalities

a. Unincorporated Broward County

Until recently, the entire western limit of Cooper City was adjacent to the unincorporated area of Broward County. Now with the recent incorporation, the Town of Southwest Ranches borders the City on the west. The southeastern portion of the City abuts the unincorporated area and there are several unincorporated area enclaves that are surrounded by Cooper City. In particular, there is a large unincorporated area generally located south of Griffin Road and north of Stirling Road between Hiatus Road and Southwest 100 Avenue. This general area is referred to as United Ranches. Another sizable unincorporated area adjacent to Cooper City is generally located between Stirling Road and Brian Piccolo Park and between S.W. 100 Avenue to the west and the Diamond Head neighborhood to the east.

The Broward County Comprehensive Plan indicates that as of 1999 the City shared approximately 14 linear miles of common borders with Unincorporated Broward County. Coordination with the unincorporated areas generally relates to land development activities and comprehensive planning issues. The Growth Management Department is responsible for providing notice to property owners in unincorporated Broward County and all other adjacent municipalities regarding rezoning, special exceptions, variances and land use changes. This arrangement is reciprocated by the adjacent municipalities. In addition, the Growth Management Director, or designee, is a member of the Broward League of Cities Technical Advisory Committee (TAC), which is designed to provide a forum for coordination of local and regional comprehensive planning issues. The Growth Management Department also has informal procedures to share data and information with Broward County staff on an as needed basis.

The City also coordinates with Broward County to provide fire and emergency medical services to surrounding unincorporated areas through an inter-local agreement. The City Management has primary responsibility for negotiating with Broward County concerning these agreements.

b. City of Pembroke Pines

Cooper City's southern boundary is adjacent to the City of Pembroke Pines, except for a small unincorporated area near Brian Piccolo Park. The intergovernmental coordinate mechanisms employed with the City of Pembroke Pines are similar to those in place for the unincorporated area.

c. Town of Davie

The majority of the northern limit of the City is coterminous with that of the Town of Davie. When coordinating with the Town, the City utilizes the formal and informal coordination mechanisms employed with Broward County as described above. The Growth Management Director has primary responsibility for this coordination.

d. Town of Southwest Ranches

The Town of Southwest Ranches shares its western limit with the City. Intergovernmental coordination mechanisms are being established with this new municipality and they are expected to be similar to those for the other adjacent municipalities.

2. County Agencies

a. Metropolitan Planning Organization

The Metropolitan Planning Organization (MPO), in cooperation with Florida Department of Transportation (FDOT), is responsible for the preparation of transportation plans, programs and projects within Broward County including: the transportation element, the long range transportation improvement plan and the unified planning work program. Through the development of these plans, the MPO sets the priorities for transportation improvements within Broward County. The MPO membership consists of five Broward County Commissioners; two elected officials from the City of Fort Lauderdale; two elected officials from the City of Hollywood; one elected official from the cities of Coral Springs, Deerfield Beach, Pembroke Pines, Plantation, Pompano Beach, and Sunrise; the FDOT district engineer and the FDOT deputy secretary are non-voting members. Except for Fort Lauderdale and Hollywood, each municipal representative also represents the interests of neighboring municipalities. Cooper City recently renewed membership on the MPO. The Broward County Transportation Planning Division provides staff support to the MPO. The Technical Coordinating

Committee (TCC) is the MPO's advisory board that is comprised of municipal and county staff. The City Growth Management Department has primary responsibility for coordination with the MPO.

b. Broward County School Board

The School Board of Broward County has a geographic boundary that is co-terminus with the boundary for Broward County. The School Board of Broward County, Florida is responsible for providing public school facilities and educational programs for kindergarten through (12) twelfth grade. The public schools that are currently operating in Cooper City are identified on Exhibit 7-2. The School Board is authorized to tax real property and to issue certificates of indebtedness and bonds to implement its programs. The School Board is composed of seven (9) members: five (7) members are elected from single member districts, and two (2) members are elected from the district at large. Coordination with the School Board is on an as needed basis related to population projections, future land use designations where public school facilities are permitted, the location of public school facilities, school boundaries or the provision of sidewalks and other public school facility amenities. Mechanisms used for coordination include School Board meetings, formal agreements, and informal communications. The City Manager has primary responsibility for coordination with the School Board.

c. Broward County Department of Planning and Environmental Protection

The Broward County Department of Planning and Environmental Protection (DPEP) have a variety of functions related to land development, comprehensive planning and environmental protection throughout the County. The Department administers a number of environmental programs adopted by the County Commission including erosion prevention; permitting for waste water treatment plants and for utilization of those facilities; noise and air quality programs; wetland mitigation; and other environmental matters. The Department is also responsible for preparation and maintenance of the unincorporated area comprehensive plan; reviewing all plats processed in Broward County and administering the County's concurrency management program. The permitting process, TAC and informal communication mechanisms, are utilized to coordinate with DPEP. The Growth Management Department, the Building Department and the Engineering Department share responsibility for coordinating with DPEP.

d. Broward County Board of County Commissioners

Broward County was established as a charter form of government and the Board of County Commissioners is the legislative body of Broward County. As a charter County, the Board of County Commissioners has countywide authority as it relates to land use and environmental matters. As a result, the County Commissioners have final authority over amendments to the Broward County and local land use plans. The County Commission also approves all plats in the County. Primary coordination with the Board of County Commissioners is through the City's Manager's Office and the City Commission.

e. Broward County Planning Council

The Broward County Planning Council (BCPC) prepares and implements the countywide land use plan and trafficways plan. The BCPC also certifies and recertifies local land use plans and amendments in Broward County only after they are determined to be consistent with the County Land Use Plan. The BCPC consists of 15 voting members and one (1) non-voting member. The voting members include (1) one County Commissioner, seven (7) members from the governing boards of Broward County's municipalities and seven (7) members of the public. Cooper City Commissioner Webster is currently a voting member of the BCPC. The non-voting member is a representative of the school board. The League of Cities Technical Advisory Committee is the primary coordination mechanism and the City Growth Management Director is a member of the TAC. In addition, the BCPC meetings provide a forum for the City to have input in the countywide planning process.

f. Broward County Parks and Recreation Division

Broward County Parks and Recreation Division is responsible for providing regional parks and recreational facilities throughout Broward County consistent with the adopted level of service standards which is three acres per 1,000 population. This division, with the oversight of Broward County Commission, is responsible for identifying future sites, acquiring lands, planning recreation activities and facilities within each park and constructing and maintaining these facilities. At this time, there is one county park within the City of Cooper City, Brian Piccolo Park, which includes a velodrome that is a major bicycle training venue for the region. The City's Parks and Recreation Department has primary responsibility for coordinating with the County Parks and Recreation Division through informal communication mechanisms.

g. Broward County Traffic Engineering Division

The Broward County Traffic Engineering Division is responsible for safety components of the County roadway network. Functions of the Division include determining the location and design of traffic signals, street signs and pavement marking. The Division also reviews all plats in the County including incorporated areas and regulates access to County roadways through the platting process. The City has entered into an Interlocal Agreement with Broward County Traffic Engineering whereby County staff reviews and approves the design of required plat improvements. The City Engineering Department has primary responsibility for coordinating with the Broward County Traffic Engineering Division through the permitting process, plan review process and informal communications.

h. Broward County Emergency Management Division

The Broward County Emergency Management Division is responsible for countywide emergency preparedness programs. The Division develops and implements the countywide hurricane evacuation plan. In addition, the Division prepares and implements emergency plans and mitigation programs for all types of natural and man-made disasters. The City has entered into mutual aid agreements with the County for the provision of reciprocal emergency services on an as needed basis. The City Manager has primary responsibility for coordinating with the Emergency Management Division during emergencies. The Police and Fire Departments in the City have primary responsibility for coordinating with the Broward County Emergency Management Division regarding mutual aid agreements.

i. Broward County Office of Environmental Services (Water Management Division)

This agency is responsible for countywide water resources management including the provision of an adequate water supply, conservation activities and drainage. The City's Engineering Department has primary responsibility for coordinating with the Broward County Water Management Division through formal permitting and plan review mechanisms.

j. Broward County Property Appraiser's Office

The County Property Appraiser's Office is responsible for collection of ad valorem taxes. Periodically, the City also enters into interlocal agreements with the Broward County Property Appraiser's Office regarding the collection of non ad valorem taxes. The City Manager

has primary responsibility for coordinating with the Property Appraiser's Office.

k. Broward County Mass Transit Division

The Broward County Mass Transit Division is responsible for long range planning and implementation of mass transit service throughout the County. The Division reviews plat applications to determine the need for on-site and off-site transit facilities such as bus bays. The City also has formal agreements with Broward County for the provision of a community transit service. The City's Growth Management Department is responsible for coordinating with the Mass Transit Division through the platting process and informal communication. The Parks and Recreation Department is responsible for coordinating with the Mass Transit Division regarding the community transit service.

l. Broward County Community Development

The City of Cooper City coordinates with the Broward County Community Development Department concerning administration and implementation of HUD's community development programs. Every five years, the Broward County Community Development Department prepares a Consolidated Plan to identify funding priorities throughout the County in accordance with HUD's guidelines. The Broward County Community Development Department also prepares an annual Action Plan for the current year's projects. When the HUD funding is received, Broward County distributes these funds to those municipalities participating in the program based on a funding allocation formula. The City recently received funding for minor home repairs and improvements to the Cooper City Pool and Tennis Center. The Growth Management Department and Parks and Recreation Department are responsible for coordination regarding the HUD program.

m. Broward County Sheriff's Office

The Cooper City Police Department coordinates closely with the Broward County Sheriff's Department regarding law enforcement. Those prisoners taken into custody by the Cooper City Police Department are taken to Broward County Correctional facilities. The Sheriff's Office provides backup to the Cooper City Police Department due to their presence in the adjacent unincorporated areas. The City also utilizes the Broward County Crime Lab; arson and bomb squad; swat teams; and aviating field force when necessary. The City's Police Chief is a member of the Broward Chief of Police

Association. The Police Chief has primary responsibility for coordinating with the Broward County Sheriff's Office.

3. Regional Agencies

a. South Florida Water Management District

The South Florida Water Management District (SFWMD) prepares plans, issues permits and develops implementation strategies for the purpose of providing adequate drainage, flood control, water supply, water quality protection, and environmental enhancement. The SFWMD has regulatory and permitting authority for consumptive use of water; well construction, aquifer recharge and related approvals; surface water management; and works of the District. The SFWMD covers approximately 17,000 square miles, including all or part of 16 counties, and it extends from the southern Orlando area to Key West and from Fort Myers to Fort Pierce. The Engineering Division has primary responsibility for coordination with SFWMD regarding district improvements. In addition, the Growth Management Department coordinates with the SFWMD regarding planning issues and the Utility Department coordinates with the SFWMD regarding utility permitting issues.

b. South Florida Regional Planning Council

The South Florida Regional Planning Council (SFRPC) is the regional planning and public policy agency for Broward, Miami-Dade, and Monroe Counties. The SFRPC's main objectives are to work with the public and private leadership in South Florida to develop a regional policy plan, identify issues which are regional in scope and formulate implementation strategies to address regional issues. The SFRPC is also responsible for coordinating the review of Developments of Regional Impact (DRI) and providing a dispute resolution process for reconciling differences between local governments, regional agencies, and private interests regarding planning and growth management issues. The SFRPC membership is composed of 18 voting members including county and municipal elected officials and Governor's appointees. The Growth Management Department coordinates with the SFRPC regarding comprehensive planning issues, land use plan amendments, developments of regional impact and other regional planning issues.

4. State Agencies

a. Florida Department of Economic Opportunity

The Department of Economic Opportunity (DEO) has regulatory authority over local land use matters. Under Chapter 163, Part II, DEO reviews all local government comprehensive plans and most plan amendments for compliance with Chapter 163. DEO has the authority to appeal the adoption of local comprehensive plans and amendments for noncompliance. DEO also administers emergency aid programs. Cooper City has entered into an agreement with DEO regarding statewide mutual assistance in emergencies. The Growth Management Department has primary responsibility for coordination with DEO through formal review procedures and land use plan amendments. The Police and Fire Departments have primary responsibility for coordination with DEO regarding emergency aid.

b. Florida Department of Environmental Protection

The Department of Environmental Protection (DEP) has regulatory authority over land use and environmental resources. DEP is responsible for protection of the State's resources through its regulations of air pollution, water quality permits, wastewater facilities, resource recovery and management, dredge and fill activities, public drinking water systems, stormwater discharge, mangrove protection, groundwater and underground injection, hazardous waste, polychlorinated biphenyls (PCBs), stationary tanks, and state underground petroleum environmental response. The City Engineer coordinates with DEP regarding permitting issues.

c. Florida Department of Children and Families

The Florida Department of Children and Families is responsible for the provisions of social services for the youth and elderly. The Department licenses day care, foster care, rehabilitation and group home facilities. Formal licensing and permitting procedures have been established to coordinate with the Department. The Growth Management Department has primary responsibility for coordinating with the Department of Children and Families.

d. Florida Department of Transportation

The FDOT is a decentralized agency, which is divided into eight districts. The primary responsibility of each of the eight districts is to implement the FDOT's transportation programs related to construction and maintenance of the State roadways and the Florida Intrastate Highway System (FIHS). Broward County is within the FDOT District 4 jurisdiction and most of the coordination with FDOT is through the local District Office, which is located in Fort Lauderdale. The FDOT has the ability to regulate land use through the access

management program that regulates vehicular access and connections to or from the State Highway System. The City Engineer and Growth Management Director share the responsibility for coordinating with FDOT regarding improvements to and maintenance of the state roads locating within the City limits.

e. Florida Department of Agriculture and Consumer Services

The DACS's mission is to safeguard the public and support Florida's agricultural economy by: ensuring the safety and wholesomeness of food and other consumer products through inspection and testing programs; protecting consumers from unfair and deceptive business practices and providing consumer information; assisting Florida's farmers and agricultural industries with the production and promotion of agricultural products; and conserving and protecting the state's agricultural and natural resources by reducing wildfires, promoting environmentally safe agricultural practices, and managing public lands. The City Arborist has primary responsibility for coordinating with DAC's urban forester. The Police Department and the Code Enforcement Officers are responsible for coordinating with the DAC's regarding the Citrus Canker Eradication Program.

f. Florida Department of Health

The Department of Health (DOH), formerly the Department of Health and Rehabilitative Services, was created in 1996 to promote and protect the health and safety of all Floridians. The DOH seeks to accomplish this through the prevention and control of the spread of acute, chronic, and infectious disease; the provision of basic health care services, such as immunizations and prenatal care; monitoring of water and sewage systems to ensure operating conditions are sanitary; and inspecting restaurants to ensure operating conditions are sanitary. The City coordinates with DOH through formal permitting and inspection mechanisms. The Growth Management Department is primarily responsible for coordination with the DOH.

g. Florida Fish and Wildlife Conservation Commission

On November 3, 1998, Florida voters approved a revision to the Florida Constitution that establishes a new state agency: the Fish and Wildlife Conservation Commission (FWCC). This new agency has jurisdiction over all terrestrial wildlife as well as aquatic wildlife. The FWCC was created through a merger of the Marine Fisheries Commission (MFC) and the Game and Fresh Water Fish Commission. The Growth Management Department has primary responsibility for coordinating with FWCC.

h. Florida Department of State, Division of Historic Resources

The Florida Department of State (DOS), through its Division of Historic Resources, is one of seven (7) state agencies authorized to review comprehensive plans and plan amendments under Rule 9J-11, FAC. While the Division can comment on archeological and historic resources, it has no regulatory authority to protect these sites. The Division can issue permits for excavation and surface reconnaissance on state lands or lands within the boundaries of designated state archeological landmarks or landmark zones to properly qualified institutions. The Growth Management Department has primary responsibility for coordinating with DOS through the plan amendment process.

i. Florida Department of Professional Regulation

One function of the Florida Department of Professional Regulation is to issue alcoholic beverage and tobacco licenses. Sign-off by the City is required before the license can be issued. The Growth Management Department has primary responsibility for coordinating with the Department of Professional Regulations.

5. Federal Agencies

a. Army Corp of Engineers

The United States Army Corp of Engineers (USACE) is responsible for providing engineering services throughout the United States related to flood control, wetlands and environmental protection. Coordination with the USACE is related primarily to wetlands permitting and the City Engineering Department and the Growth Management Department share the responsibility for coordination.

b. Federal Emergency Management Agency

Federal Emergency Management Agency (FEMA) is responsible for emergency management programs throughout the United States that deal with mitigation, preparedness, response and recovery. The Building Department and the Growth Management Department coordinate with FEMA with respect to hazard mitigation. The Growth Management Department is responsible for coordinating with FEMA regarding the National Flood Insurance Program.

c. United States Postal Service

City staff coordinates with the Postal Service regarding the establishment of parcel addresses, plan review of new postal facilities and establishment of zip codes. The Growth Management Department is responsible for coordinating with the Postal Service regarding parcel addresses and plan review. The Growth Management Department has been responsible for coordinating with the Postal Service regarding zip code designations.

d. United States Census Bureau

The Bureau of the Census is responsible for compiling demographic information. The Growth Management Department has primary responsibility for coordinating with the Census Bureau regarding the accuracy of data and municipal boundaries.

6. Utilities

a. Bellsouth

BellSouth Corporation is the main local telephone service provider. It also is a holding company whose subsidiaries provide telecommunications services, systems and products. AT&T is the main long-distance provider; it provides voice, data and video telecommunications services, including cellular telephone and Internet services, to businesses, consumers and government agencies. Coordination mechanisms include development permit review and comment. The Growth Management Department has primary responsibility for obtaining comments from all utility companies regarding land development permits.

b. Florida Power and Light

Florida Power and Light is the sole electric utility company in Broward County. There are two (2) power plants: one is located within the Port Everglades Jurisdictional Area and the other is located south of I-595 just east of US 441/SR 7. The Growth Management coordinates with FPL through the development review process to ensure that easements are provided for utility service.

c. AT&T Broadband

In 1994, the City entered into an agreement with Jones Cable for the provision of cable television service in the City. The term of the agreement is 15 years. All rights and duties of this agreement have

been transferred to AT&T Broadband. The Director of Administrative Services has primary responsibility for coordinating with AT&T Broadband regarding the franchise agreement. The Growth Management Department coordinates with AT&T Broadband regarding land development permits.

d. TECO Energy, Inc.

TECO Energy, Inc. is a utility holding company whose subsidiaries provides retail electric and gas service to customers in central FL, operates independent power projects in the U.S. and Latin America. Its subsidiary, People Gas Company provides services in Broward County.

e. Waste Management Inc./Broward County Solid Waste Disposal District

In January 2001, the City granted an exclusive franchise agreement with Waste Management, Inc. for solid waste collection and disposal in the City. The City is also party to an Interlocal Agreement with Broward County for solid waste disposal service. The Director of Administrative Services has primary responsibility for coordinating with Waste Management, Inc. and Broward County regarding solid waste issues

7. Special Districts

a. Central Broward Water Control District

The Florida Legislature authorized the establishment of drainage districts with the enactment of Chapter 6458, Acts of 1913, the General Drainage Law. Originally, the purpose of a drainage district was to drain and irrigate lands to make them suitable for agriculture. Today, most drainage districts provide drainage for urban areas. Chapter 298, FS, is the law governing water control districts (WCDs).

Central Broward Water Control District provides drainage in Cooper City. Its board of supervisors consists of six (6) members. The board of supervisors appoints a chief engineer, a treasurer, and an attorney, a superintendent of plant and operations, and any other employee needed. The chief engineer's main duty is to prepare a report containing a full and complete water control plan for reclaiming the lands within the district, an estimate of the costs of implementing the water control plan, an assessment of the amount of benefits and damages that will accrue to each landowner in implementing the plan, and a maintenance assessment recommendation.

The board of supervisors has the full power and authority for all works and improvements necessary to execute the water control plan, including the power to condemn land and to construct bridges. The board of supervisors can levy a non-ad valorem assessment equal to the costs of the improvement plus 10 percent of the total amount for contingencies plus the maintenance assessment costs to defray the costs of administration and operation and maintenance of districts works and activities. The board of supervisors also is authorized to issue bonds to pay the cost of the works and improvements described in the water control plan.

The City has a formal arrangement to accommodate the Central Broward Water Control District's review of all plats, site plans and building permits in Cooper City to ensure that adequate drainage facilities are available. The Growth Management Department and the Building Department have primary responsibility for coordinating with the Central Broward Water Control District.

Following flooding resulting from Hurricane Irene in 1999, the City entered into an interlocal agreement between Broward County Central Broward Water Control District and the Town of Davie. The purpose of this agreement was to jointly retain an engineering firm to identify water management recommendations for the area.

b. South Broward Hospital District

Broward County has created two (2) special hospital districts: the North Broward Hospital District and the South Broward or Memorial Hospital District. A line approximately one mile north of Griffin Road is the dividing line between the two (2) districts. The major South Broward Hospital District facilities that serve Cooper City are identified on Exhibit 7-3.

There are four hospitals and two medical facilities in the South Broward Hospital District. Memorial Regional Hospital is a 680-bed facility, which offers an extensive array of acute and tertiary services. Memorial Hospital Pembroke, a 301-bed facility, offers both inpatient and outpatient medical services. Memorial Hospital West is a 212-bed hospital with private rooms, a full-service emergency department, general medical and surgical services, and women's services including a variety of programs and services created to meet the special needs of today's woman. A new 100 bed hospital is planned for western Miramar and is scheduled to open 2004/2005. Joe Dimaggio Children's Hospital, is a 144-bed, state-of-the-art facility staffed 24 hours a day by a team of specialty-trained nurses, pediatricians and pediatric specialists. The South Broward Hospital District also has

two minor medical facilities: Memorial Manor and Memorial Walk-In Medical Center. Memorial Manor is Broward County's only public, skilled nursing facility. Memorial Walk-In Medical Center treats people with minor emergency medical problems.

II. INTERGOVERNMENTAL COORDINATION ANALYSIS

A. Effectiveness of Coordination Mechanisms

The City of Cooper City participates in a variety of formal and informal intergovernmental coordination mechanisms. Informal coordination between City departments and outside entities are necessary to maintain the on-going day to day planning activities of the City. These efforts to share data and ideas have generally been effective. Cooper City also participates in a variety of formal intergovernmental coordination mechanisms such as formal agreements, membership on boards and committees and presentations at a variety of board meetings. These mechanisms allow the City to participate in public policy decision making and planning issues in the region. Table 7-1 which can be found in Section V of this element includes an inventory of the coordination mechanisms utilized by the City and the effectiveness of each mechanism. Generally, the mechanisms in place today have been effective for resolving any intergovernmental coordination issues that have arisen. Opportunities for improvement are discussed in Section C below.

B. Inventory of Interlocal Agreements and Additional Coordination Mechanisms

1. Interlocal Agreements

Table 7-2 which can be found in Section V of this element provides an inventory of all interlocal agreements executed by the City of Cooper City since 1995. This table also identifies the applicable comprehensive plan element, the date of the agreement and the status.

2. Joint Planning Agreements and Special Legislation

Joint planning agreements are formal arrangements between adjacent local governments related to procedures for joint action and procedures for administration of ordinances and regulations applying to the planning area identified and agreed upon by both entities. Joint planning agreements are typically established for unincorporated areas that are being considered for annexation into a municipality.

The County and Municipal Planning for Future Development Act of 1969 authorized but did not mandate municipalities and counties to establish joint planning agreements. Under Subsection 163.175, FL,

unincorporated areas adjacent to incorporated municipalities could be added to and included in the area under municipal jurisdiction for planning purposes if the governing bodies of the municipality and the county in which the area is located agree as to the boundaries of the area, procedures for joint action, procedures for administration of ordinances and regulations applying to the area, and the manner of obtaining equitable representation on the commissions and boards. This Act was subsequently repealed; however a similar provision is now codified in Section 163.3171, FS. Cooper City does not have any joint planning agreements at this time. Instead, the City follows the Broward County Legislative Delegation's (BCLD) procedures for annexing adjacent areas.

The BCLD's policy is for all unincorporated areas to be annexed or incorporated by the year 2010. To that end, the BCLD has employed the following implementation processes:

- a. *Enactment of Chapter 96-542, Laws of Florida.* This special legislative act provides that the Chapter 171, FS, requirement that the electors of an annexing municipality approve the annexation is not effective. Consequently, only those persons living in the annexing area vote on annexation. The elimination of the dual referendum requirement makes it much easier for an area to be annexed into a municipality. The Act also provides that any annexation of unincorporated property within Broward County first be considered at a public hearing conducted by the BCLD pursuant to its adopted rules.
- b. *Ad Hoc Committee on Annexation.* This committee was established by the BCLD for the purpose of evaluating current BCLD procedures to determine if they are adequate to deal with the remaining unincorporated areas.
- c. *BCLD: Rules and Regulations.* These rules provide that no local annexation or contraction shall be approved unless the following four (4) actions are taken:

Two (2) readings of the annexation bill by the BCLD.

A transition plan, prepared by County staff, providing for impact on Broward County employees of the government affected, which must be submitted no later than 10 days prior to the first reading of the annexation or contraction or consideration by the annexation subcommittee, whichever is first.

A plan for law enforcement services prepared by the Broward County Sheriff Department to the affected area with consideration for contractual services by the sheriff of Broward County, submitted at the same time as the transition plan.

A plan for fire/rescue services to the affected area with consideration for contractual services by Broward County submitted at the same time as the transition plan.

Since 1995, the City of Cooper City has annexed approximately 10 properties and followed the BCLD's procedures. Three additional properties are being annexed and the process will be finalized by the end of 2001. These properties are known as De La Flor, Richman/Tindall and Hibbs Grove. They comprise approximately 100 acres. The City has found BCLD's procedures to be adequate for addressing common planning issues related to annexation. Therefore, during future annexations, the City will continue to utilize the BCLD's procedures. If the City encounters an impasse with Broward County or adjacent municipality while implementing the BCLD's procedures, the City will consider utilizing joint planning agreements to address planning issues that cannot be adequately addressed through the BCLD's procedures.

3. Service Agreements

In January 2001, the City successfully negotiated an exclusive franchise agreement with Waste Management, Inc. for solid waste collection and disposal services. This agreement covers solid waste and recyclables. Cable television is also provided through a service agreement with AT&T Broadband.

4. Joint Meetings, Work Groups and Task Forces

Often when studies, plans, or programs are being developed which affect multiple jurisdictions or a number of groups within the community, joint meetings of boards are held and work groups and task forces are established. Generally these coordination mechanisms are temporary; however, others are established to be permanent and recurring. There are several permanent work groups and advisory boards that provide opportunities for intergovernmental coordination regarding comprehensive planning issues. The City participates in these work groups and advisory board meetings when issues related to Cooper City are under consideration.

- a. The MPO is a policy board comprised primarily of elected officials with the responsibility of developing long range transportation plans and prioritizing transportation improvements. The area of primary concern for the MPO is the State and County roadway network. In addition, the MPO coordinates the efforts of local governments regarding transportation plans, programs and projects to ensure compatibility with the long range plans. The MPO has established three committees to provide technical and general public input to the transportation planning process. The Technical Coordinating Committee (TCC) is comprised of municipal and county staff and is an advisory board to the MPO and transportation planning issues. The Community Involvement Round Table (CIR) is a citizen's advisory group to the MPO. The CIR provides the public with an opportunity to convey community concerns and needs related to transportation planning issues. Finally, the Bicycle Advisory Committee provides input to the MPO regarding bicycle safety improvements. The MPO and its advisory boards provide adequate opportunities for efficient and effective intergovernmental communications regarding the transportation planning process.
- b. The Broward County Planning Council (BCPC) was established to develop a countywide land use plan and trafficways plan. The BCPC utilizes the League of Cities Technical Advisory Committee (TAC) to obtain input on community-wide planning issues. The BCPC meetings and the TAC meetings provide adequate opportunities for the City's involvement in countywide planning issues.
- c. The South Florida Regional Planning Council often establishes work groups to deal with specific regional issues that are being considered. For example, work groups were established for the South Florida Regional Policy Plan and the Eastward Ho program. The SFRPC meetings and work groups provide adequate opportunities for the City's communication regarding regional issues.
- d. The Broward County Solid Waste Disposal District has created a Resource Recovery Board that addresses solid waste and recycling issues in Broward County. The Board's Technical Advisory Committee (TAC) is the working group that provides an intergovernmental coordination mechanism for municipal representations to discuss and coordinate solid waste and recycling issues.

5. Dispute Resolutions

The City is diligent in its efforts to participate in the intergovernmental coordination processes described in this element which are designed to avoid the need for participation in formal dispute resolution. Up to this point in time, the City has been able to resolve all intergovernmental issues through the mechanisms described in this element and a formal dispute resolution process has never been utilized. However, if in the future it becomes necessary, the City would consider utilization of the South Florida Regional Planning Council's dispute resolution process if all involved entities agree.

6. Coordination with Campus Master Plans

There are no universities located within Cooper City. At this time, the City has not been impacted by the universities in Broward County. The Florida Legislature recently granted the Broward County Board of County Commissioners the authority to approve a traffic concurrency exception for the South Florida Education Complex in the Town of Davie. A request for this exception has not been submitted to Broward County. The City will be monitoring the status of this issue and the impacts of this designation in Cooper City.

7. Public School Siting

The City has worked cooperatively with the school district regarding the siting of public schools within the municipal boundaries. Site plans for all school facilities within the municipal boundaries are reviewed to ensure that there will be compatible with the adjoining land uses. The City has amended its comprehensive plan to address co-location issues related to municipal facilities and public schools. The implementation of co-location policies has been through the adoption of joint use agreements with the school districts. Finally, the City's representation on the League of Cities TAC provides an additional opportunity to coordinate with the school district regarding issues related to the siting of public school facilities.

C. Intergovernmental Coordination Problems and Needs in Comprehensive Plan Elements

Cooper City is supportive of Broward County's goal of having all unincorporated areas annexed into adjoining local governments and has annexed a number of unincorporated parcels. Some of the remaining adjacent unincorporated areas are also being considered by the Town of Davie for annexation. Coordination with the Town of Davie should be enhanced and improved in order to resolve any annexation issues.

The City of Cooper City has been disappointed by its effectiveness on the Metropolitan Planning Organization. As a result, the City has vacated its seat on the MPO. Transportation planning for the City of Cooper City would benefit from improved or additional intergovernmental coordination with the MPO.

The provision of adequate and accessible school facilities is a major issue in Broward County and across the nation. As a result, there is strong competition for the limited funding available for public school improvements in the County. The City would benefit from enhanced and improved coordination with the Broward County School Board.

Permitting procedures established with the South Florida Water Management District currently operate smoothly. However, the City would benefit from improved coordination with the district regarding conservation measures and water flows through the canal system and water use permitting. The City of Cooper City's Water Supply Facilities Work Plan (the Work Plan) included in the Potable Water Supply Sub-Element identifies existing and proposed water use demands, and will aid in the coordination between the City of Cooper City and the South Florida Water Management District. Information provided in the Work Plan will provide consistency with the South Florida Water Management District's Lower East Coast Regional Supply Plan.

The Florida Department of Agriculture and Consumer Services Canker Eradication Program have been very controversial throughout the region. Enforcement and compliance with this program would benefit from improved coordination with the department.

Cooper City has recently contracted with Waste Management, Inc. for solid waste collection and disposal service in the City. The transition resulted in a number of complaints by residents. Additional coordination with Waste Management, Inc. is required in order to obtain maintain a high standard of service.

D. Proposed growth and development

As indicated previously, only 10% of the land area in Cooper City is currently vacant. Therefore, there is limited opportunity for growth and development within the existing City limits. Future growth and development is more likely to occur through annexation of adjacent unincorporated areas and enclaves.

The City has been concerned about the availability of adequate commercial areas to serve residential land uses in the community. The ratio of commercial to residential land in Cooper City is approximately one half of the ratio throughout the remainder of Broward County. In the prior planning period, the City

approved several land use plan amendments from commercial to residential at the intersection of Hiatus Road and Stirling Road that reduced the amount of available commercial land by 23 acres. Therefore, the City anticipates a need for additional commercial development within the City. The City will take appropriate measures to ensure that any future commercial development is compatible with the adjacent land uses and is consistent with the regional policy plan for South Florida.

Future amendments to the comprehensive plan that address new commercial areas or annexed land will be reviewed by the City and the SFRPC for consistency with the Regional Policy Plan for South Florida, the Broward County Planning Council, and Florida DEO.

E. Coordination related to areas of critical state concern

There are no areas of designated areas of critical state concern located within the City of Cooper City.

III. GOALS, OBJECTIVES AND POLICIES

Goal: To implement effective intergovernmental coordination mechanisms designed to ensure that comprehensive planning and land development decisions made by the City are consistent with the plans of applicable governmental entities and adjacent municipalities.

Objective I

Coordinate the level of service standards for public facilities with those standards of any state, regional or local entity having operational and maintenance responsibilities for the applicable facilities.

Policy 1.1

The level of service standards for any state roads shall be consistent with the level of service standards adopted for said roads as established by the Florida Department of Transportation.

Policy 1.2

The level of service standards for any county roadways shall be consistent with those adopted by the Broward County Board of County Commissioners.

Policy 1.3

The level of service standards for drainage facilities shall be consistent with those adopted by the South Florida Water Management District and the Central Broward Water Control Drainage District.

Policy 1.4

The level of service standards for a mass transit facility adopted by the City shall be consistent with those of the Broward County Transit Division.

Policy 1.5

For any future infrastructure systems in the City that are provided by an entity other than the City of Cooper City, the City shall adopt the level of service standards consistent with those established by the service provider.

Policy 1.6

For potable water facilities, the levels of service standards are coordinated through the Utility and Growth Management Departments, and SFWMD.

Objective II

Coordinate comprehensive planning decisions with the plans of adjacent municipalities, the Broward County School Board, Broward County, or other Planning Work Group, and units of government providing services but not having regulatory authority over the use of land.

Policy 2.1

Continue to provide notification of proposed land use plan amendments, rezonings, abandonments and other land development permits.

Policy 2.2

Continue to utilize the Chapter 163 review process for proposed comprehensive plan amendment applications in order to obtain the input of local, regional and state entities regarding amendments to the City's comprehensive plan and to comment on amendments proposed in other jurisdictions that may impact the City.

Policy 2.3

Continue to utilize the TAC meetings, or other Planning Work Group to coordinate comprehensive planning activities and decision-making with other local governments, Broward County School Board and other governmental entities providing services but not having regulatory authority over the use of land.

Policy 2.4

Utilize the SFRPC informal dispute resolution program to resolve intergovernmental disputes, when agreed to by all affected parties.

Policy 2.5

Continue to utilize the BCPC land use plan amendment review and certification process to coordinate the review of Cooper City land use plan amendments with affected jurisdictions and to comment on the amendments of other local jurisdictions that may impact the City.

Policy 2.6

Utilize existing formal and informal coordination mechanisms to provide public services and distribute information regarding comprehensive planning activities.

Policy 2.7

Continue to maintain accurate building permit data and provide said data to those applicable governmental entities for use in establishing population projections.

Policy 2.8

Utilize joint planning agreements, when and agreed to by both parties, to address common planning issues.

Policy 2.9

The City will continue to improve coordination among the Utility and Growth Management Departments concerning the sharing and updating of information to meet ongoing water supply needs, the implementation of alternative water supply projects, establishment of levels of service standards and resource allocations, changes in service areas, and potential for annexation.

Policy 2.10

Every five years from the date of permit issuance, the City will submit a water use compliance report for review and approval by the South Florida Water Management District, or in accordance with the conditions of its current Consumptive Use Permit. (Cross Reference Policy 4.6.9 of the Infrastructure Element.)

Objective III

Continue to support the BCLD policy of the annexation of unincorporated areas of Broward County by 2010.

Policy 3.1

Utilize existing coordinating mechanisms to help resolve annexation disputes or facilitate the annexation or incorporation of unincorporated areas consistent with annexation and incorporation policies of the Broward County Legislative Delegation and Chapter 171, Florida Statutes.

Policy 3.2

Continue to utilize the BCLD procedures for annexation and promote procedures that are consistent with Chapter 171, Florida Statutes.

Policy 3.3

When future annexations cannot be accomplished through the BCLD's procedures due to impasse on disputes with Broward County or adjacent municipalities, the City shall consider the use of joint planning agreements to facilitate the desired annexations.

Objective IV

Utilize existing coordination mechanisms to address the impacts of development proposed in the comprehensive plan upon development in adjacent municipalities, Broward County, adjacent counties, the region and the state.

Policy 4.1

The City shall continue to utilize the established site plan and plat approval procedures to assess the impacts of proposed development on land uses, public facilities and natural resources.

Policy 4.2

All development permits issued by the City shall be consistent with permits issued by the South Florida Water Management District, DPEP, U.S. Army Corps and Central Broward Water Control District for said development.

Policy 4.3

Continue to utilize the Chapter 380 review process for developments of regional impact in the City as well as those in adjacent communities.

Policy 4.4

Continue to notify all utility companies of proposed abandonments and obtain comments prior to approval.

Policy 4.5

The City will adopt, implement, and maintain the Water Supply Facilities Work Plan to increase the coordination between land use and future water supply planning within 18 months of the adoption of the Lower East Coast regional water supply plan as required by Chapter 163, Florida Statutes.

Policy 4.6

Continue to utilize the intergovernmental review procedures prescribed in Chapter 163, Part II, Florida Statutes, and it's implementing administrative rules, to receive comments from the SFWMD on large scale plan amendments and other projects such as Developments of Regional Impact on regional water resources and programs

Objective V

Participate in collaborative planning and decision-making processes on population projections, the location and expansion of public facilities and siting of public school facilities.

Policy 5.1

Maintain accurate building permit data and share this data with the Broward County School Board and other governmental entities responsible for developing population projections.

Policy 5.2

Continue to obtain comments from the Broward County School Board regarding proposed plats and land use plan amendments related to the availability of school facilities.

Policy 5.3

Review plans of the Broward County School Board regarding school boundaries, improvements to public school facilities and location of new schools and provide input as these plans relate to Cooper City.

Policy 5.4

The City shall participate in committee meetings, joint work group meetings and public hearings held by the TAC, or other Planning Work Group Broward County Planning Council, MPO, South Florida Regional Planning Council and any other appropriate agencies to establish processes and procedures for the siting of facilities with county-wide significance including locally unwanted land uses.

Policy 5.5

Pursuant to Chapter 163.3177(6)(h) F.S., the City of Cooper City, Broward County and the School Board shall coordinate their planning and permitting processes consistent with the procedures established within the Interlocal Agreement (ILA) as follows:

1. Review and update of the annual DEFP containing the financially feasible schedule of capital improvements for school facilities needed to achieve and maintain the adopted level of service standards in all CSAs.
2. Coordinate County and City land use planning and permitting processes with the School Board's site selection and planning process to ensure future school facilities are consistent and compatible with land use categories and enable a close integration among existing and planned school facilities and the surrounding land uses.
3. Coordinate the preparation of County and City projections for future development with the School Board's school enrollment projections to ensure consistency between the County and City future land use maps and the long term school planning process.
4. Coordinate with the School Board through the Staff Working Group and Oversight Committees regarding the preparation of County and City annual comprehensive plan updates and the School Board's annual update of the DEFP to ensure consistency between the plans.

5. Coordinate with the School Board on the planning, siting, land acquisition, permitting and development of new school facilities to ensure the availability of public facilities, services and grounds, especially for purposes of exploring collocation opportunities.
6. Revise County and City land development codes and School Board policies to establish a county-wide public school concurrency system.

Objective VI

Ensure adoption of Interlocal agreements within one year of adoption of the amended Intergovernmental Coordination Element, pursuant to the requirements of Section 163.3177(6)(h)2., F.S., and intergovernmental coordination between the City of Cooper City, all other affected local governments, and the Broward County School Board as specified in Section 163.3180(6)(i), F.S., for the purpose of establishing concurrency requirements for public school facilities.

Evaluation Measure Objective VI

Record of adopted Interlocal agreement establishing concurrency requirements

Policy 6.1

The City of Cooper City shall enter into an Interlocal agreement with the Broward County School Board for Public School Facility Planning and establishing concurrency requirements for public school facilities that satisfies the requirements in Sections 163.3177(6)(h)1. and 2., 163.3177, and 163.3180(6).

Policy 6.2

Coordinate with the Broward County School Board in establishing alternative means of assessing school impact fees.

Policy 6.3

Discourage development proposals that would exacerbate school overcrowding, except where mitigation measures that would reduce negative impacts of the development on affected school facilities are agreed upon by the City of Cooper City and Broward County School Board.

Objective VII

Continue to ensure that the City addresses through coordination mechanisms the impacts of development proposed in the Comprehensive Plan upon development in adjacent municipalities, Broward County, adjacent counties, the region and the State of Florida as well as upon water resource management programs and planning efforts of the SFWMD, and those of other local, regional, state, and federal agencies.

Evaluation Measure Objective VII

Record of participation at TAC or other Planning Work Group meetings, Metropolitan Planning Organization (MPO) meetings, Broward County and City Development Review Committee meetings, South Florida Regional Planning Council meetings/workshops, Broward County Aviation Department meetings, meetings with the South Florida Water Management District, and meetings with the South Florida State Hospital; and record of recertification of the City's Land Use Plan by the Broward County Planning Council.

Policy 7.1

The City will ensure that adequate water supplies and facilities are available to serve new development no later than the date on which the City anticipates issuing a certificate of occupancy. The City will consult with the applicable water supplier (Cooper City or bulk or emergency supplier where applicable) prior to approving a building permit, to determine whether adequate water supplies will be available to serve the development by the anticipated issuance date of the certificate of occupancy. (Cross Reference Policy 4.9.3 of the IE.)

Policy 7.2

The City will continue to ensure coordination among the Growth Management and Utilities Departments with SFWMD, the Town of Davie, Southwest Ranches, and other agencies in the implementation of alternative water supply projects, establishment of level of service standards and resource allocations, changes in service areas, potential for annexation, and the sharing and updating of information as needed or as requested to meet ongoing water supply needs. (Cross Reference Policy 4.9.1 of the Infrastructure Element.)

IV. DEFINITIONS AND ACRONYMS

A. Definitions

For the ICE and its Support Document, the terms herein shall be defined as shown below unless the context dictates otherwise. Sources for the definitions, where available, are indicated in brackets.

Adjacent - Lying near or close to; sometimes, contiguous; neighboring [Henry Campbell Black, M.A., "Blacks Law Dictionary" Fifth Edition, West Publishing Co., St. Paul, MN 1979].

Agreement - A concord of understanding and intention between two or more parties with respect to the effect upon their relative rights and duties of certain past or future facts or performances. Although often used as a synonym with "contract", agreement is a broader term; e.g., an agreement might lack an essential element of a contract [Henry Campbell Black, M.A., "Blacks Law Dictionary" Fifth Edition, West Publishing Co., St. Paul, MN 1979].

Annexation - The adding of real property to the boundaries of an incorporated municipality, such addition making such real property in every way a part of the municipality [Subsection 171.031(1)FS].

Area - All of the lands lying within the limits of an incorporated municipality, lands in and adjacent to incorporated municipalities, all unincorporated lands within a county, or areas comprising combinations of the lands in incorporated municipalities and unincorporated areas of counties [Subsection 163.3164(2) FS].

Area of concern - The incorporated limit of the City of Cooper City and the adjacent municipalities.

Area of Critical State Concern - An area containing, or having a significant impact upon, environmental or natural resources of regional or statewide importance, including, but not limited to, state or federal parks, forests, wildlife refuges, wilderness areas, aquatic preserves, major rivers and estuaries, state environmentally endangered lands, Outstanding Florida Waters, and aquifer recharge areas, the uncontrolled private or public development of which would cause substantial deterioration of such resources [Paragraph 380.05(2)(a) FS].

Authority - Right to exercise powers; to implement and enforce laws; control over; jurisdiction. The second meaning of the term authority is Agency such as the Broward County Housing Authority [Henry Campbell Black, M.A., “Blacks Law Dictionary” Fifth Edition, West Publishing Co., St. Paul, MN 1979].

Broward County - The land area of Broward County or the Broward County Board of County Commissioners and its agencies, dependent upon the context in which the term is used.

Charter government - A consolidated form of county government in which a charter has been adopted by a majority vote of qualified electors. A County charter government must operate under the County Executive Form, County Manager Form or County Chair-Administrator Plan [Based on 125.60 and 125.81 FS].

Compatible - A condition in which land uses or conditions can coexist in relative proximity to each other in a stable fashion over time such that no use or condition is unduly negatively impacted directly or indirectly by another use or condition [Rule 9J-5.003 (25), FAC].

Compatible with - Subparagraph 163.3177(10)(a), FS, provides that the term “compatible with” means that the local plan is not in conflict with the state comprehensive plan or appropriate regional policy plan.

Consistent - Having agreement with itself or something else; accordant; harmonious; congruous; compatible; compliable; not contradictory [Henry

Campbell Black, M.A., “Blacks Law Dictionary” Fifth Edition, West Publishing Co., St. Paul, MN 1979]. Subparagraph 163.3177(10)(a), FS, provides that for the purpose of determining whether local comprehensive plans are consistent with the state comprehensive plan and the appropriate regional policy plan, a local plan shall be consistent with such plans if the local plan is “compatible with” and “furthers” such plan.

Contiguous - Next to, abutting, or touching and having a boundary, or portion thereof, that is co-terminus.

Coordination - The harmonious, integrated action of various parts and processes of an organization [Based on the definition by Funk and Wagnalls “New Comprehensive International Dictionary of the English Language” International Press, Newark, NJ 1982].

County - Political subdivision of the state established pursuant to Section 1, Article VIII of the State Constitution [Subsection 218.72(3) FS].

County Charter - The Broward County Charter as revised through June 2, 1998.

Development - The carrying out of any building activity or mining operation, the making of any material change in the use or appearance of any structure or land, or the dividing of land into three or more parcels. The following activities or uses are development when used in the context of the ICE: a reconstruction, alteration of the size, or material change in the external appearance of a structure on land; a change in the intensity of use of land, such as an increase in the number of dwelling units in a structure or on land or a material increase in the number of businesses, manufacturing establishments, offices, or dwelling units in a structure or on land; alteration of a shore or bank of a seacoast, river, stream, lake, pond, or canal, including any coastal construction as defined in s.161.021, Florida Statutes; commencement of drilling, except to obtain soil samples, mining, or excavation on a parcel of land; demolition of a structure; clearing of land as an adjunct of construction; deposit of refuse, solid or liquid waste, or fill on a parcel of land [Subsection 380.04 FS].

Effectiveness - Measures whether the policy or program has its intended effect [Carl V. Patton, David S. Sawicki, “Basic Methods of Policy Analysis and Planning” Prentice-Hall, Englewood Cliffs, N.J. 1986].

Efficiency - Measures whether the policy or program has its intended effect in dollars (costs) per unit of output (benefit) [Carl V. Patton, David S. Sawicki, “Basic Methods of Policy Analysis and Planning” Prentice-Hall, Englewood Cliffs, N.J. 1986].

Furthers - Subparagraph 163.3177(10)(a), FS, defines it as to take action in the direction of realizing goals or policies of the state or regional plan.

Goal - The long-term end toward which programs or activities are ultimately directed [Subsection 186.003(2) FS].

Interlocal Agreement - An agreement entered between two or more local governments. See definition for agreement.

Intergovernmental - Between units of government [Based on Rule 9-J 5.015, FAC].

Joint Planning Agreement - Formal agreement between and among local governments in which boundaries of the planning area, procedures for joint action, and procedures for administration of ordinances and regulations applying to the planning area, have been identified or agreed upon or both [Based on Subsection 163.175(1) FS]. Joint planning agreements are typically applied to unincorporated areas being considered for annexation into a municipality.

Joint Workgroup- An informal cooperative group comprised of representatives of local government established for the purpose of finding a mutually beneficial solution to a problem [Based on Rule 9-J 5.015, FAC]. Joint work groups may be ad hoc (i.e., addressing a single issue) or have permanent standing.

Level of service - An indicator to the extent or degree of service provided by, or proposed to be provided by, a facility based upon and related to the operational characteristics of the facility. Level of service shall indicate the capacity per unit of demand for each public facility [Rule 9J-5.003 (65), FAC].

Local Government - Any county or municipality [Section 163.3164 (13) FS]. In some instances, it may include special districts.

Mediation - A process where a neutral third party acts to encourage and facilitate the resolution of a dispute without prescribing what it should be. It is informal and non-adversarial processes with the objective of helping the disputing parties reach a mutually acceptable agreement. A mediator typically helps the parties explore their interests and develop and evaluate options for resolving their dispute. A mediator may meet privately with each party. The parties themselves usually select the mediator [Regional Planning Council Dispute Resolution Rule Workshops, Florida Growth Management Conflict Resolution Consortium, October 1993].

Municipality - A legally incorporated or duly authorized association of inhabitants of limited area for local governmental or other public purposes. A body politic created by the incorporation of the people of a prescribed locality invested with subordinate powers of legislation to assist in the civil government of state and to regulate and administer local and internal affairs of the community

[Henry Campbell Black, M.A., “Blacks Law Dictionary” Fifth Edition, West Publishing Co., St. Paul, MN 1979].

Objective - A specific, measurable, intermediate end that is achievable and marks progress toward a goal [Subsection 186.003(3), FS].

Other units of local government providing services without regulatory authority of use of land - A local unit of special-purpose government that has been created for the delivery of urban community development services. [Based on Chapter 190, FS].

Policy - The way in which programs and activities are conducted to achieve an identified goal [Subsection 186.003(4), FS].

Public facilities - Major capital improvements, including, but not limited to, transportation facilities, sanitary sewer facilities, solid waste facilities, water management and control facilities, potable water facilities, alternative water systems, educational facilities, parks and recreational facilities, health systems and facilities, and, except for spoil disposal by Port Everglades, spoil disposal sites for maintenance dredging in waters of the state [Subsection 189.403(7), FS].

Regional Planning Agency - An agency designated by the state to exercise responsibilities under law in a particular region of the state [Based on Subsection 163.3146(19), FS].

Services - The programs and employees determined necessary by local government to provide adequate operation and maintenance of public facilities and infrastructure as well as those educational, health care, social and other programs necessary to support the programs, public facilities, and infrastructure set out in the local plan or required by local, state, or federal law [Rule 9J-5.003(123), FAC].

Special District - A local unit of special purpose, as opposed to general-purpose, government within a limited boundary, created by general law, special act, local ordinance, or by rule of the Governor and Cabinet. Special districts do not include school districts, community college districts, and special improvement districts created pursuant to Section 285.17, FS, municipal service taxing or benefit units, or boards which provide electrical service and are political subdivisions of a municipality or are part of a municipality. The special purpose or purposes of special districts are implemented by specialized functions and related prescribed powers. An example of a special district would be the South Broward Hospital District [Subsection 189.403 (1) FS]. Special districts may either be dependent or independent.

· *Dependent Special District* - A special district that meets at least one of the following criteria: (a) The membership of its governing body is identical to

that of the governing body of a single county or a single municipality. (b) All members of its governing body are appointed by the governing body of a single county or a single municipality. (c) During their unexpired terms, members of the special district's governing body are subject to removal at will by the governing body of a single county or a single municipality. (d) The district has a budget that requires approval through an affirmative vote or can be vetoed by the governing body of a single county or a single municipality [Section 189.403(2), FS].

· *Independent Special District* - A special district that is not a dependent special district.

Water Management District - A special taxing district which is a regional water management district created and operated pursuant to chapter 373 FS, or chapter 61-691, Laws of Florida, or a flood control district created and operated pursuant to chapter 25270, Laws of Florida, 1949, as modified by s. 373.149 FS [Section 189.403 (6) FS].

B. Acronyms. This section provides a list of the most frequently used acronyms.

BCLD - Broward County Legislative Delegation

BCPC – Broward County Planning Council

CIP - Capital Improvement Plan

CIR – Community Involvement Round Table

DACS - Florida Department of Agriculture and Consumer Services

DEO - Florida Department of Economic Opportunity

DEP - Florida Department of Environmental Protection

DOH - Florida Department of Health

DRI - Development of Regional Impact

DPEP - Broward County Department of Planning and Environmental Protection

FAC - Florida Administrative Code

FDOT - Florida Department of Transportation

FEMA - Federal Emergency Management Agency

FIHS – Florida Intrastate Highway System

FLWAC - Florida Land and Water Adjudicatory Commission

FS - Florida Statutes

FWCC – Fish and Wildlife Conservation Commission

ICE - Intergovernmental Coordination Element

JPA - Joint Planning Agreement

LOS - Level of Service

MPO – Metropolitan Planning Organization

RPC - Regional Planning Council

SFRPC - South Florida Regional Planning Council

SFWMD - South Florida Water Management District

TAC - League of Cities Technical Advisory Committee

TCC - Metropolitan Planning Organizations Technical Coordinating Committee

USACE - United States Army Corp of Engineers

WMD - Water Management District

V. TABLES

Table 7-1: Effectiveness of Coordination Mechanisms

Governmental Entity	Coordination Mechanism	Effectiveness
<i>1. Adjacent Municipalities</i>		
Unincorporated Broward County	<ul style="list-style-type: none"> • Formal Notification • TAC • Informal Communications • Broward County Charter • Interlocal Agreements 	Good
City of Pembroke Pines	<ul style="list-style-type: none"> • Formal Notification • TAC • Informal Communications 	Good
Town of Davie	<ul style="list-style-type: none"> • Formal Notification • TAC • Informal Communications • Interlocal Agreements 	Fair
Town of Southwest Ranches	<ul style="list-style-type: none"> • Formal Notification • TAC • Informal Communications 	Good
<i>2. County Agencies</i>		
Broward County Metropolitan Planning Organization	<ul style="list-style-type: none"> • MPO Meetings • TCC Meetings 	Fair
Broward County School Board	<ul style="list-style-type: none"> • Formal Agreements • Board Meetings • Informal Communications • Site Plan Review • TAC 	Good
Broward County Department of Planning and Environmental Protection	<ul style="list-style-type: none"> • Permitting • TAC • Informal Communication 	Good

CITY OF COOPER CITY COMPREHENSIVE PLAN

Broward County Board of County Commissioners	<ul style="list-style-type: none"> • Commission Meetings • Informal Communication • Formal Notification • Formal Agreements 	Good
Broward County Planning Council	<ul style="list-style-type: none"> • Broward County Planning Council Meetings • TAC Meetings • Formal Notification and Communication • Informal Communication 	Good
Broward County Parks and Recreation Division	<ul style="list-style-type: none"> • Informal Communications • Parks and Recreation Advisory Board 	Good
Broward County Traffic Engineering Division	<ul style="list-style-type: none"> • Permitting • Informal Communications • Formal Agreements 	Good
Broward County Emergency Management Division	<ul style="list-style-type: none"> • Formal Communications During Emergencies • Interlocal Agreements • Task Force Meetings 	Good
Broward County Office of Environmental Services (Water Management Division)	<ul style="list-style-type: none"> • Permitting 	Good
Broward County Property Appraiser's Office	<ul style="list-style-type: none"> • Interlocal Agreements • Informal Communications 	Good
Broward County Mass Transit Division	<ul style="list-style-type: none"> • Permitting, Platting • Informal Communications • Formal Agreements 	Good
Broward County Sheriff's Office	<ul style="list-style-type: none"> • Formal Communications • Informal Communications 	Good
<i>3. Regional Agencies</i>		
South Florida Water Management District	<ul style="list-style-type: none"> • Permitting • Informal Communications 	Fair

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South Florida Regional Planning Council	<ul style="list-style-type: none"> • SFRPC Meetings • Informal Work Groups • Informal Communications 	Good
<i>4. State Agencies</i>		
Florida Department of Economic Opportunity	<ul style="list-style-type: none"> • Formal Agreements • Formal Review Procedures • TAC Meetings • Informal Communications 	Good
Florida Department of Environmental Protection	<ul style="list-style-type: none"> • Permitting 	Good
Florida Department of Children and Families	<ul style="list-style-type: none"> • Permitting 	Good
Florida Department of Transportation	<ul style="list-style-type: none"> • Interlocal agreements • Permitting 	Good
Florida Department of Agriculture and Consumer Services	<ul style="list-style-type: none"> • Canker Eradication Program • Urban Forester 	Fair
Florida Department of Health	<ul style="list-style-type: none"> • Permitting • Inspection 	Good
Florida Fish and Wildlife Conservation Commission	<ul style="list-style-type: none"> • Regulatory 	Good
Florida Department of State	<ul style="list-style-type: none"> • Formal Review Process 	Good
<i>5. Federal Agencies</i>		
Army Corp of Engineers	<ul style="list-style-type: none"> • Permitting 	Good
Federal Emergency Management Agency	<ul style="list-style-type: none"> • Flood Insurance Rating Program 	Good
United States Postal Service	<ul style="list-style-type: none"> • Review of Address Plan 	Good
United States Census Bureau	<ul style="list-style-type: none"> • Formal Communications 	Good

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<i>6. Utilities</i>		
Bellsouth	<ul style="list-style-type: none"> • Development Permit Review 	Good
Florida Power and Light	<ul style="list-style-type: none"> • Development Permit Review 	Good
AT&T Broadband	<ul style="list-style-type: none"> • Development Permit Review 	Good
Teco Energy, Inc.	<ul style="list-style-type: none"> • Franchise Agreement • Development Permit Review 	Good
Waste Management, Inc.	<ul style="list-style-type: none"> • Franchise Agreement 	Fair
Broward County Resource Recovery Board	<ul style="list-style-type: none"> • Interlocal Agreement • TAC Meetings 	Good
<i>7. Special Districts</i>		
Central Broward Water Control District	<ul style="list-style-type: none"> • Permitting • Interlocal Agreement 	Good
South Broward Hospital District	<ul style="list-style-type: none"> • Taxing 	Good

**TABLE 7-2
INVENTORY OF INTERLOCAL AGREEMENTS**

FUTURE LAND USE ELEMENT				
Type of Project/Agreement	Entity	Location/Description	Date Approved	Status
Inspection, plan review and/or building official services	Broward County	Citywide		On-going
Interlocal Agreement with Broward County Board of Rules and Appeals	Broward County	Citywide		On-going
Interlocal Agreement with the Broward County Unsafe Structures Board	Broward County	Citywide	5/25/99	On-going
TRANSPORTATION ELEMENT				
Community Shuttle Service	Broward County	Citywide	9/13/00	On-going
Interlocal Agreement for local option gas tax	Broward County	Citywide	3/28/00	On-going

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Interlocal Agreement for the creation and continuation of the Broward County Metropolitan Planning Organization	Broward County MPO	Citywide	3/28/00	Not renewed in 2001
Agreement for a Transportation Planning Initiative	Broward County	Citywide	9/9/98	Complete
POTABLE WATER, DRAINAGE, SANITARY SEWER ELEMENTS, SOLID WASTE AND NATURAL GROUNDWATER AQUIFER RECHARGE ELEMENT				
Share the responsibility of the Broward County United States Environmental Protection Agency (EPA), the National Pollutant Discharge Elimination System (NPDES), and the Municipal Separate Storm Sewer System (MS4) Permit requirements	Broward County	Not Specified	12/3/96	On-going

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Interlocal Agreement between Broward County, Central Broward Water Control District and the Town of Davie for drainage and water control studies	Central Broward Water Control District	Citywide	12/7/99	On-going
Interlocal Agreement with the Broward County Solid Waste Disposal District	Broward County Resource Recovery Board	Citywide	11/25/86	On-going
INTERGOVERNMENTAL COORDINATION ELEMENT				
Furnishing of Mutual Emergency Aid	Broward County	Citywide	1/3/95	On-going
Collection of the non ad valorem assessment – Fire Rescue	Broward County Property Appraiser	Citywide	2/6/99	On-going
Partnership Agreement with the school board	Broward County School Board	City wide	8/26/97	On-going
Cooperative Fire Suppression Services through Automatic Aid	Town of Davie	City wide	11/6/96	On-going

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Reciprocal use agreement for recreation areas and facilities	Broward County School Board	Cooper City Elementary, Cooper City High, Pioneer Middle, Griffin Elementary, Embassy Creek	4/15/2014	On-going
Service Agreement to provide Fire/Rescue Service in a portion of Unincorporated	Broward County	Unincorporated portion of Broward County	1/9/01	On-going
Statewide Mutual Aid	DEO	Statewide		On-going

SECTION VI - EXHIBITS

EXHIBIT 7-1

MUNICIPAL BOUNDARY AND ADJACENT JURISDICTIONS

EXHIBIT 7-2

PUBLIC SCHOOL FACILITIES

EXHIBIT 7-3

SOUTH BROWARD HOSPITAL DISTRICT FACILITIES